

INEEL PUBLIC MEETING
ON PROPOSED CLEANUP PLAN FOR
WASTE AREA GROUP 5
(POWER BURST FACILITY/AUXILIARY REACTOR AREA)

Tuesday, May 18, 1999
7:10 p.m.

Double Tree Hotel Downtown
Boise, Idaho

ORIGINAL

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ATTENDANCE:

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Hiaring, Chris
Holdren, Jean
O'Neill, Kevin
Webber, Frank

PRESENTERS:

O'Neill, Kevin
Reno, Scott
Rose, Keith

AUDIENCE MEMBERS:

Allister, Pamela
Barr, Stephen
Hardy, Rick
Henscheid, Eric

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<p style="text-align: right;">Page 2</p> <p>1 INDEX</p> <p>2</p> <p>3 FACILITATOR:</p> <p>4 Simpson, Erik</p> <p>5</p> <p>6 ATTENDANCE:</p> <p>7 Allred, Matt</p> <p>8 Fromm, Jeff</p> <p>9 Haring, Chris</p> <p>10 Holdren, Jean</p> <p>11 O'Neill, Kevin</p> <p>12 Webber, Frank</p> <p>13</p> <p>14 PRESENTERS:</p> <p>15 O'Neill, Kevin</p> <p>16 Reno, Scott</p> <p>17 Rose, Keith</p> <p>18</p> <p>19 AUDIENCE MEMBERS:</p> <p>20 Allister, Pamela</p> <p>21 Barr, Stephen</p> <p>22 Hardy, Rick</p> <p>23 Henscheid, Eric</p> <p>24</p> <p>25 PRESENTATION</p> <p>Overview Contaminant Source PAGE</p> <p>By: Scott Reno 6</p> <p>Risk Assessment Remedial Action Objectives 17</p> <p>By: Keith Rose</p> <p>Proposed Alternatives Summary 26</p> <p>By: O'Neill, Kevin</p> <p>PUBLIC COMMENT 47</p>	<p style="text-align: right;">Page 4</p> <p>1 proposed plan is, we followed what had already been</p> <p>2 established and accepted by our focus group. And</p> <p>3 we had the Citizens' Advisory Board Environmental</p> <p>4 Restoration Subcommittee, review this document and</p> <p>5 comment on it, and we incorporated their comments</p> <p>6 into this document. So, really, to get to this</p> <p>7 final product has really involved a lot of people's</p> <p>8 time and efforts.</p> <p>9 At this time I would like to just</p> <p>10 quickly run through the agenda. We'll have the</p> <p>11 Waste Area Group 5 presentation, and then we'll</p> <p>12 have a questions and answers session following the</p> <p>13 presentation. Since we have such a small crowd, if</p> <p>14 you have questions during the presentation, go</p> <p>15 ahead and ask them. And, also, following the</p> <p>16 presentation we will come back to questions and</p> <p>17 answers.</p> <p>18 Following the questions and answers</p> <p>19 session, we will have a short break, and then we</p> <p>20 will wrap up with a formal comment session where</p> <p>21 your comments will be entered into the record. And</p> <p>22 we have a court reporter here tonight, who will be</p> <p>23 recording all portions of this public meeting.</p> <p>24 You can also submit your comments in</p> <p>25 writing. There is a form at the back of the</p>

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1 proposed plan. It's postage paid, so you can jot
2 down any comments that you have and fold it and put
3 it in the mail. Also we have a comment form at the
4 back of the room, and you can do the same with the
5 comment form, just write on it and place it in the
6 mail.

7 Also, for the first time, you can submit
8 comments to us via the Internet through our
9 website. I should also mention, on the back of the
10 agenda, we have a survey. Just let us know if this
11 meeting has been effective for you, and then we'll
12 use your comments and suggestions to shape some of
13 our future public meetings.

14 At this time, I'd like to introduce the
15 presenters for the meeting tonight. With the State
16 of Idaho, Division of Environmental Quality, we
17 have Scott Reno. Scott will give an overview of
18 the project and talk about the contaminant
19 sources. With the Environmental Protection Agency,
20 Region 10, in Seattle, we have Keith Rose. And
21 Keith will talk about the risk assessment process
22 and the remedial action objectives. With the
23 Department of Energy, we have Kevin O'Neill. Kevin
24 will talk about the proposed alternatives and will
25 provide a brief summary at the end of the

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1 presentation. With that, I will turn the
2 microphone over to Scott.

3 MR. RENO: Well, I would like to thank
4 you folks for coming to hear about the proposal
5 that we have for cleaning up Waste Area Group, that
6 we haven't made any decisions yet. We're here to
7 get your input before we make one. And, again, I
8 appreciate you just coming to hear us out and tell
9 us what you think. If you have this with you, this
10 handout, you can kind of follow along a little
11 bit.

12 I am, for the first part of this
13 presentation, going to deviate a little bit from
14 what is written here and go through some figures
15 rather than the written description there. If you
16 like, you can follow along.

17 Waste Area Group 5 is the Power Burst
18 Facility/Auxiliary Reactor Area. And it's here to
19 the south central portion of the INEEL. The PBF
20 and ARA area consists of nine current former test
21 reactors, in the north area, this is the area that
22 is known as the Power Burst Facility. It currently
23 consists of the Power Burst Reactor, which is in
24 standby mode. And the Waste Engineering Development
25 Facility, the Waste Experimental Reduction Facility,

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1 which is the WERF incinerator, that is present
2 there and the Mixed-Waste Storage Facility.
3 Formerly, the SPERT-I Reactor was
4 located at what is now the PBF Reactor. SPERT-II
5 was here. SPERT-III is here. And SPERT-IV was in
6 this area. And they went around like the spokes in
7 a wagon wheel around the central control area.
8 It's about a distance of a mile to the road to the
9 control area.

10 The second area is the Auxiliary Reactor
11 Area. It's four areas. The first of which, the
12 ARA-I Facility was designed to support operation
13 for the SL-I Reactor, which was located here, at
14 what is now ARA-II. As most of you are probably
15 aware, there was an accident that destroyed that
16 reactor in 1961. And I will talk a little bit more
17 about that here in just a moment.

18 At the Auxiliary Reactor Area-III was
19 the Army's gas-cooled reactor experiment. I will
20 show you here this is where their disposal pond is
21 located. The Area-IV area housed the Nuclear
22 Effects Reactor and the Mobile Low-Power Reactor.
23 The Mobile Low-Power Reactor was a reactor that was
24 on tanks and designed for potential battlefield use
25 as a power source.

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1 All of the structures in this area have
2 now been dismantled and decontaminated. And ARA-IV
3 is currently used for explosives testing.

4 AUDIENCE MEMBER: What does S-P-E-R-T
5 stand for?

6 MR. RENO: That is the Special Power
7 Exertion Reactor Test. Basically what they
8 were doing is, they were testing the effects of
9 the reactors. If they were approximating a
10 uncontrolled reaction, it would raise the control
11 rods momentarily and allow the reaction to proceed
12 very rapidly and examine the effects on the fuel to
13 support safety analyses for the Naval Reactors'
14 Program.

15 AUDIENCE MEMBER: Do you want us to ask
16 questions now or would you like to....

17 MR. RENO: I think that is okay.

18 AUDIENCE MEMBER: I have a question
19 already. I have a question about ARA-IV. You
20 said, "Currently used for explosives testing."
21 Do you know what they are testing out there?

22 MR. RENO: Conventional explosives. I
23 don't know the specification of the research they
24 are doing.

25 MR. WEBBER: I can speak a little bit.

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1 Currently, all of the experiments are conducted
2 inside the old bunkers, there is a large concrete
3 bunker there, a couple of the things they are doing
4 are trying to look at different ways of plating
5 different metals together using explosives.
6 Some of it's under contract with the Department of
7 Transportation, different agencies from different
8 experiments looking at alternate ways of welding.
9 It's, actually, a very small facility and very,
10 very controlled explosives. I have the name of the
11 project manager if you are interested.

12 AUDIENCE MEMBER: It's DOT and DOE,
13 then?

14 MR. WEBBER: Actually, I think it's
15 DOT. But the gentleman who can tell you is Gary
16 Korth, K-o-r-t-h.

17 MR. RENO: Thank you, Frank.
18 Now, there has been a number of
19 activities that have taken place out here already.
20 We did a clean-up action or an interim action --
21 actually, it was the final ROD of PBF Evaporation
22 Pond where there was hot spots for removal of
23 cesium-137 and chromium contamination of the pond
24 sediments. It was a lined pond. And prior to
25 discharging the pond, there was a sump where solids

1 shops at the ARA-I building. There is on the order
2 of 29 gallons of sludge in the bottom of this
3 tank. It's contaminated with mixed, low-level
4 waste, and PCB.

5 Also, within the concrete vaults
6 the tank sits in, we did find some cesium-137
7 contamination within the backfill in that vault.
8 We don't believe it's a result of any release from
9 the ARA-16 tank since the types of contaminants
10 found, or the contaminants found, were consistent
11 more with this general depositional contamination
12 from the SL-1 incident rather than this hodgepodge
13 of what is called the radionuclides and the PCB
14 that is present in the Area-16 tank. Therefore, we
15 don't believe the tanks have leaked. And we will
16 treat the soil in the vault as we treat the other
17 contaminated soils from the other soil sites.

18 The second tank site is also associated
19 with this ARA-I Facility. It's a series of three
20 septic tanks in a series which discharge to a
21 seepage pit, which is about 12 feet deep. As I
22 said before, we did a removal action at the seepage
23 pit and removed these contaminates. Sludge was
24 present there. But we do have about two yards of
25 sludge at the bottom of the seepage pit that we're

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1 would settle into the evaporation or for discharge
2 of the evaporation pond. We also removed the
3 contents of the sump.

4 In addition, for the burial ground, the
5 trenches, the two trenches and the pit from the
6 SL-1 incident, where they disposed of the majority
7 of the debris from the reactor, we placed an
8 engineered cover over that area.

9 As I said before, much of the -- or all
10 of the Auxiliary Reactor Area has been dismantled.
11 And we did a removal of some contaminated liquids
12 and sludge in the three septic tanks of APA- 02
13 site. And I will describe that a little more
14 further in just a moment.

15 In our Remedial Investigation/Feasibility
16 Study, we investigated a total of 55 sites, 48
17 of which were determined to not present any
18 unacceptable risk. And we had seven remaining
19 sites after these actions in our RI/FS which still
20 need attention.

21 The first of the these is the ARA-I
22 Radionuclide Tank, or ARA-16, which is a 1000
23 gallon stainless-steel tank. It's located back
24 behind the ARA-I facilities. They received some
25 fluids from metal-etching processes in the hot

1 proposing to deal with in this Record of Decision
2 of this plan and the contaminated piping and
3 debris. The contents of that sludge also are
4 mixed, low-level waste with some PCB.

5 AUDIENCE MEMBER: Is that associated
6 with human waste? Usually you associate septic
7 tanks with human waste.

8 MR. RENO: That is a good question, and
9 I should have pointed that out. I intended to
10 point that out. We're unsure of the source of this
11 contamination in the sanitary septic system. We
12 know it's there, and we are addressing the
13 contamination. It should not have been there.
14 Something, evidently, had been dumped there
15 inadvertently somewhere along the way, but it
16 should have been sewage rather than mixed waste
17 with PCBs. Good question.

18 For our five contaminated soil sites,
19 the most significant is what we call ARA-23. This
20 is depositional contamination from the clean up
21 after the SL-1 incident. And on January 3rd, 1961,
22 the SL-1 reactor had a power exertion, and the
23 steam explosion, which, unfortunately, resulted in
24 the death of three operators that were present at
25 the facility that day. And subsequent to the clean

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1 up of that, we have this 58 acre site. The
2 contamination, we believe, is limited to the upper
3 four inches of soil and primarily cesium-137 that
4 presents an unacceptable risk.

5 Any questions?

6 I should have mentioned, on that SL-1
7 site, we're estimating on the order of 46,500 cubic
8 yards of soils are candidates for remedial action
9 from that site.

10 The ARA-25 site was discovered fairly
11 recently during the decontamination and dismantle
12 activities for the ARA-1 facility. It was
13 discovered under some concrete floor slabs near the
14 area of some floor drains, which drains the ARA-16
15 tank. We believe that on the order of 70 cubic
16 yards of contaminated soils, low-level contaminated
17 soils, primarily radionuclides, were present at
18 that site.

19 The ARA-12 leach pond received
20 secondary coolant water from the Army's gas-cooled
21 reactor experiments. We believe there is on the
22 order of 90 cubic yards of contaminated material at
23 this site. There may be a little more. There may
24 be another area that has some additional cesium
25 contamination that we will address. But this is

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1 primary contaminated with silver-108m and also some
2 cesium-137.

3 The ARA-1 Chemical Evaluation Pond
4 receives the laboratory waste from the hot shops at
5 the ARA Facility, chemical wastes. We expect there
6 is on the order of 2400 cubic yards of contaminated
7 soil here, primarily thallium and selenium. This
8 was a shallow, unlined pond when that discharge
9 was, as was the ARA-12 pond.

10 This is our PBF-16 site, I believe. The
11 last contaminated soil site is site PBF-16. They
12 received some water softener backwash from the
13 SPERT-II Reactor. It's also a shallow, unlined
14 pond. And there was some reported mercury
15 detected here, the outfall to the pond. And we're
16 expecting in the neighborhood of 500 cubic yards of
17 contaminated soil at that site.

18 Are there any questions?

19 AUDIENCE MEMBER: About how long do you
20 think it took? I would be curious to know how long
21 it took to achieve that current status of that
22 contaminated site, that last contaminated site.

23 MR. RENO: The PBF-16? Most of these
24 reactors were operational in the '50s through the
25 earlier '80s.

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1 AUDIENCE MEMBER: Are you talking about
2 a continuous 30 years, then?

3 MR. RENO: No, it wasn't operating
4 continuously. It was operated periodically over
5 that time. So, I don't think we could tell you
6 precisely when the contaminations was first
7 released.

8 AUDIENCE MEMBER: I was wondering about
9 the lifetime.

10 MR. RENO: It's been there at least
11 since the early '80s.

12 AUDIENCE MEMBER: I wanted to ask a
13 question about that pond too. You said it had --
14 I'm looking at page 5, and it has mercury in it
15 in addition to these. Mercury was one of the
16 substances in these or how did mercury get in
17 there?

18 MR. RENO: In the PBF-16 pond?

19 AUDIENCE MEMBER: Or did it misread?

20 MR. RENO: Mercury, I believe, is our
21 contaminate of concern from an ecological risk
22 perspective. We're not entirely sure of precisely
23 how the mercury got to the pond. There were
24 analytical results. It was during some testing to
25 look at the wide spectrum of heavy metals and

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1 things that may have gone to the pond that was
2 detected.

3 MR. WEBBER: It should be pointed out on
4 page 13 of the proposed plan that the preliminary
5 remediation goal is about .5 milligrams per
6 kilogram, and the maximum concentration detected
7 there is .71 milligrams per kilogram. So, it's
8 really marginally contaminated. It's right on the
9 level of being in an acceptable risk range.

10 AUDIENCE MEMBER: These other things
11 that are listed here are not agents of concern at
12 the time, the sulfuric acid and sodium hydroxide?

13 MR. RENO: No, they are not.

14 AUDIENCE MEMBER: They were carriers of
15 some kind.

16 MR. RENO: Right. I apologize. I was
17 summarizing some of the detail in there.

18 AUDIENCE MEMBER: This is sort of a pea
19 soup that would eventually neutralize itself and
20 not a problem for most of these substances.

21 MR. RENO: That is true. The acids
22 and bases are discharged there. They tend to
23 neutralize each other.

24 With that, I will turn this over to
25 Keith Rose with the U.S. EPA, who is going to

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1 discuss the Risk Assessment Process for Waste Area
2 Group 4.

3 MR. ROSE: Good evening. My talk
4 tonight will primarily be about the risk
5 assessment, but I will also identify the remedial
6 action objectives and the evaluation criteria that
7 we used to evaluate the alternatives that were
8 developed for WAG 5.

9 The risk assessment process consisted
10 of three major elements. First, was to identify
11 the contaminants which would cause adverse effects
12 to human health of the environment. These
13 contaminants are typically referred to as
14 contaminants of concern. The second step is
15 to identify pathways by which humans and
16 ecological receptors could be exposed to the these
17 contaminants of concern. These pathways include
18 direct exposure, soil, groundwater ingestion and
19 determine contacts. The third element is to
20 identify the receptors which could be exposed to
21 contaminants of concern at levels which could cause
22 adverse effects.

23 For the human health risk assessment,
24 we considered two different types of exposure
25 scenarios. The first one was an occupational

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1 or worker scenario. This area consisted of
2 eight-hour, 250-days-a-year for 25 years exposures,
3 consisted of a current worker beginning at the
4 current time and also a worker being exposed
5 100 years in the future. Let me just mention, the
6 100 future scenario was based on the fact that we
7 expect the INEEL facility to be under government
8 control for at least 100 years. That is why we are
9 using 100 years as a baseline scenario for future
10 scenario.

11 The primary pathways of concern under
12 this scenario would be external exposure and very
13 little absorption. Currently we have institutional
14 controls in place, such as such things as barriers
15 and fences, worker monitoring, et cetera, which we
16 believe are protective of current workers.

17 The other area, scenario of concern of
18 human health was a hypothetical future residential
19 scenario where someone builds a house in or near
20 the area of contamination. The exposure under this
21 scenario would be 24 hours, 350-days-a-year for
22 30 years. It would begin 100 years in the future.
23 And the primary pathways of concern here are
24 external exposures and dermal absorption.

25 There are two different types of

1 contaminants that can cause human health effects.
2 One type are carcinogens or cancer causing
3 substances. The acceptable risk range for
4 carcinogens are between 1 in 10,000, 1 in 1 million
5 excess cancer incidences that is shown here in this
6 graph here. This is the acceptable risk range
7 between 1 in 10,000 and one in a million.

8 Typically, we will take a clean-up
9 action level that falls within this range. There
10 are other substances which do not have carcinogenic
11 effects but have toxic effects. And for those, we
12 use an indicator called the hazard index. That is
13 a ratio of the exposed dose to a reference dose.
14 If the ratio is about 1.0, we will consider
15 clean-up actions for that site. Levels below 1.0
16 are considered to be unlikely to cause adverse
17 health effects.

18 The other main part of our risk
19 assessment was for ecological risks. This
20 ecological risk assessment looked at possible
21 impacts to plants, animals, birds, reptiles, and
22 insects. They evaluated individual species'
23 concerns as well as groups of species. The
24 contaminant screening that was conducted was based
25 on the site-specific data as well as data collected

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1 from the literature. The assumption used -- one of
2 the assumptions used in the risk assessment was
3 that the receptors would be exposed to the
4 contaminated areas for 100 percent of their
5 lifetime. That is very conservative because we
6 know that animals move around and migrate and are
7 rarely at one place for their entire lifetime. So,
8 this was a conservative assumption using that risk
9 assessment.

10 This risk assessment assumed that
11 receptors would receive doses from contaminated
12 soil as well as ingestion of contaminated prey
13 and plants. We will start at the highest
14 ecological risk for two groups of animals,
15 insect-eating mammals such as the Merriam's shrew
16 and the northern grasshopper mouse and for the
17 insect-eating birds such as ruby-crowned
18 kinglet and the western bluebird.

19 In determining an adverse risk to the
20 ecological receptors, we use an indicator called
21 the hazard quotient, the ratio of potential dose to
22 a toxicity reference value.

23 This table shows contaminants of concern
24 at each of the seven sites, which Scott earlier
25 identified. You can see, for human health, we had

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1 several radionuclides, including arsenic as the
2 consistent contaminant of concern. And among the
3 radionuclides, cesium-137 was a contaminant of
4 concern at five sites.

5 For ecological receptors we had five
6 different metals of concern. We had selenium,
7 thallium, mercury, copper and lead.

8 This table is the result of the risk
9 assessment. It's also identical to the table in
10 the proposed plan. It shows the seven sites of
11 concern over here on the left side. And it shows
12 the occupational risks, both for a current worker
13 and a future worker in these columns. It shows the
14 future residential risks in this column here.

15 Now, we use the future residential
16 scenario as the baseline scenario for determining
17 whether an action was necessary at the site because
18 it is typically the more conservative of the three
19 scenarios. Also, let me add that we believe that
20 there are adequate controls in place currently to
21 protect the current worker from unacceptable
22 exposures. You see here that of the seven sites,
23 there were risks exceeding the acceptable risk
24 range at five of the seven sites, risks at 1 in
25 10,000 or greater.

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1 And the column to the far right, we have
2 the risks for ecological receptors. And this table
3 shows those sites where we had a hazard quotient
4 greater than 10. And there were four different
5 sites. We had a hazard quotient greater than 10.

6 These are the remedial action
7 objectives. They serve as the basis for
8 determining clean-up action levels at the site.
9 There are four of them. First, to inhibit direct
10 exposure to contaminants of a result in excess of
11 the cancer risk of 1 in 10,000 for workers and
12 future residents. The second is to inhibit dermal
13 absorption of any contaminant of concern which
14 would result in a hazard index of two or greater
15 for workers on future residence. Third is to
16 prevent release of, and human or ecological
17 exposures to, the ARA-16 tank. And, finally, to
18 inhibit ecological receptors exposure to
19 contaminated soil that has contaminated
20 concentrations greater than 10 times background
21 and a hazard quotient greater than 10.

22 Finally, these are the evaluation
23 criteria that are used for the alternatives which
24 were evaluated for WAG 5. These are CERCLA, or
25 Superfund, criteria that are used to evaluate all

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1 the alternatives that are evaluated under
2 Superfund. They are broken into three categories:
3 threshold, balancing, modify. The threshold
4 criteria must be met for an alternative to be
5 considered. In that category we have protection of
6 human health and we comply with applicable
7 environmental laws and regulations.

8 The second set of criteria are called
9 balancing criteria. They are used to rank
10 alternatives relative to each other. And they
11 include long-term effectiveness of the remedy, the
12 ability to reduce toxicity, mobility, or volume
13 through treatment.

14 The third is the short-term
15 effectiveness of the remedy, how will the remedies
16 impact workers, the environment, and the community
17 during the implementation of the remedy.

18 The fourth is the ease of implementation
19 of the remedy. Finally, we consider cost. The
20 cost, we look at not only the cost of constructing
21 the remedy, the capital cost, but the long-term
22 operational and maintenance cost of that remedy.

23 Finally, the modifying criteria are
24 state and public acceptance. That is the purpose
25 of this public comment period, to gather your input

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1 into the process so we can determine whether we
2 need to modify the remedies we identify. At this
3 point, I'm going to turn it over to Kevin O'Neill
4 of the Department of Energy. He's going to talk
5 about the alternatives that we're considering for
6 WAG 5.

7 MR. O'NEILL: Thank you, Keith. The two
8 guys before me are real smart, so I need a cheat
9 sheet. First of all, I want to talk about the
10 proposed alternative. The alternative that we
11 evaluated and our preferred alternative for the
12 contaminated soil site, they were all grouped
13 together as one remedy for all of the sites.

14 Listed here are all of the alternatives
15 that we looked at initially. Some of them were
16 screened out and others were evaluated more
17 comprehensively, and you will see those discussed
18 in detail in the proposed plan. The no action
19 alternative means we do essentially nothing except
20 environmental monitoring. That alternative doesn't
21 pass the threshold criteria. However, we use it as
22 a baseline to compare the other alternatives on the
23 cost of that.

24 The limited action alternative,
25 basically, looks at continuing the things that

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1 we're doing today: environmental monitoring,
 2 administrative control, and procedures to
 3 protect people from coming in contact with the
 4 contamination or keeping the contamination from
 5 coming in contact with the people. That also, in
 6 the case of the different actions that we talked
 7 about tonight, did not pass threshold criteria.
 8 And, generally, won't be discussed in detail.
 9 For the soil sites, the next alternative
 10 that we looked at was excavation and consolidation
 11 and containment for the native soil cover within
 12 the Waste Area Group 5. Somewhere in there we
 13 would build a soil repository. This particular
 14 alternative was deemed not protective, did not pass
 15 threshold criteria because the constituents, the
 16 contaminants of concern are long lived and would be
 17 there beyond our assumed 100 year institutional
 18 control period. And there would be no assurance of
 19 that cap, that native soil cap, would not erode
 20 and, hence, not be effective.

21 The next one would be a similar
 22 alternative; however, we would build an engineered
 23 barrier much like the SL-1 where we use various
 24 grades of rock and cobble and riprap to preclude
 25 the entrance into the contained area by animals or

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1 persons.
 2 The next four could all be characterized
 3 as removal and disposal. Removal of the contaminated
 4 soil, soil that is contaminated at the level that
 5 is unacceptable and disposed, disposing of it in a
 6 compliant facility. That disposal might take place
 7 on site or off site. The last two of those, the
 8 additional activity of performing ex situ soil
 9 sorting. We would run that soil through what is
 10 called a segmented system which would separate the
 11 soil into a clean pile and a dirty pile based on
 12 the level of contamination. And this situation,
 13 we're talking about cesium-137 contamination.
 14 The interest in doing soil sorting is to
 15 reduce volume, to reduce the amount of material
 16 that we would have to send for disposal and pay for
 17 disposal. While I'm on that, I would like to
 18 discuss briefly the segmented gate system. We are
 19 currently getting ready to demonstrate this
 20 technology at WAG 5 in the next month. We are
 21 going to process 1,000 cubic yards of material.
 22 Our hope is that we will be upwards of 90 percent
 23 volume reduction. Based on that treatability
 24 study, we will determine whether or not this
 25 technology would be worth the cost of implementing.

1 With that, this is our decision tree for
 2 how we would proceed with our preferred alternative
 3 based on the effectiveness of soil sorting and the
 4 availability of on-site or off-site disposal. If
 5 soil sorting proves to be cost effective, our first
 6 choice would be to dispose of it on site if we have
 7 available a compliant on-site soil repository. If
 8 soil sorting is not effective, then we would just
 9 excavate and dispose of it directly.

10 Next, if this new repository is not
 11 available at the time that we take this action
 12 and we have other locations on site that can
 13 accept soil, based on volume and the level of
 14 contamination, waste acceptance criteria and those
 15 things, we would look at disposing, sorting and
 16 disposing, if it's cost effective, on site. If
 17 there is no suitable on-site location, we would
 18 look at disposing off site. And in this situation,
 19 we don't need 90 percent effectiveness, even a
 20 50 percent effectiveness reduces the cost of
 21 off-site disposal because of the added costs of
 22 transportation and the higher disposal rates.

23 AUDIENCE MEMBER: What are you talking
 24 about, then, if you have a clump of soil that is
 25 considered to be -- doesn't pass inspection, are

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1 you going to dilute it out with clean soil and go
 2 ahead and deposit at the site?
 3 MR. ROSE: No. First off, as I
 4 mentioned, we're going to test the technology and
 5 see if we can even get the kind of separation that
 6 we need. But, no, we would run the soil through
 7 once and develop a dirty pile. In other words, a
 8 pile of that soil that is higher than our set point
 9 and a pile that is lower.
 10 AUDIENCE MEMBER: And the set point
 11 cannot be diluted down with clean soil in any way?
 12 MR. ROSE: No, it would not be
 13 appropriate for us to blend the soil, the dirty
 14 soil with clean soil before passing it though
 15 there. Our objective is to remove as much of the
 16 high levels of contamination as we can.
 17 But that is a good question because
 18 such a thing could happen if it was not properly
 19 managed. So here are the alternatives for soil
 20 sites ranked. As I mentioned, none of them were
 21 evaluated in detail -- I should say these three
 22 were, but no action as a baseline. Basically,
 23 continuing our monitoring. This is building an
 24 engineered facility, leaving the waste at WAG 5 in
 25 a confined area.

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1 The preferred alternative, again, is to
 2 remove the soils, to process it through a soil
 3 sorter and dispose of the dirty soil at that
 4 on-site compliant facility. Now, you look here, we
 5 have a range of percentages and what we're trying
 6 to display here is the change in the cost based on
 7 a percentage of volume reduction. Zero percent
 8 means that we did not process the waste through the
 9 soil sorter, but just direct disposed. As you see
 10 that holds currently at the lowest cost. When we
 11 originally did our feasibility study, we used an
 12 assumption of 50. We felt that was conservative.
 13 We also used the cost which is somewhat
 14 conservative. And then we further evaluated, in
 15 less detail, what would be the cost if we got 90
 16 percent reduction. And you can see here, as the
 17 volume reduction goes up, the cost goes down. And
 18 here with off-site disposal, even 50 percent, as I
 19 said, gives us a benefit.

20 Again, this is all contingent on the
 21 application of this technology at our site. We're
 22 using information from other sites. We need to
 23 look at how it performs in our soil with our
 24 contamination.

25 AUDIENCE MEMBER: When you say other

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1 sites, are you referring to INEEL or other
 2 facilities around the United States?

3 MR. ROSE: Yes, other facilities,
 4 primarily DOE facilities. This has been
 5 implemented at several DOE facilities including
 6 Nevada and Sandia and places out East.

7 The next action is regarding the
 8 sanitary waste system. As described before, this
 9 includes three septic tanks, some piping, and a
 10 seepage pit. The preferred alternative is to
 11 remove the material, the tanks, the piping, and the
 12 material that comprises the seepage pit, to treat
 13 the waste in the seepage pit at our WERF, Waste
 14 Experimental Reduction Facility, to dispose of the
 15 concrete block from the seepage pit as a suitable
 16 mixed-waste facility off site to decon the piping
 17 and the tankage and dispose of that on site.

18 The next alternative was to basically do
 19 the same thing only, using chemical stabilization
 20 as opposed to thermal treatment. It would require
 21 some developmental work. The thermal treatment is
 22 readily available and this is presumed to be more
 23 costly.

24 In situ stabilization, basically, means
 25 filling the seepage pit with soil and grout,

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1 filling the piping and the septic tank with grout
 2 and leaving those components in place. This is how
 3 they rank out. You can see our preferred
 4 alternative is by far the lowest cost. It removes
 5 all the contaminated materials from the site and is
 6 either treated such as the sludge at WERF or is
 7 disposed of in a compliant facilities.

8 The last action is regarding the
 9 radionuclide tank site. Again, it is a tank that
 10 contains waste that we believe has not leaked.
 11 However, there is other contamination around it.
 12 The soil around that tank is contaminated like the
 13 soil and that generally would be treated along with
 14 the soil sites.

15 We looked at a number of alternatives
 16 that involved in situ vitrification. If you're not
 17 familiar with that, basically, it comprises of
 18 putting electrodes in the ground, charging them
 19 with electricity, melting the tanks, the waste, all
 20 the soil and the media around it.

21 That technology has been demonstrated.
 22 We believe that it would be effective, that it
 23 would either destroy or immobilize all the
 24 contaminants. However, it has not been
 25 demonstrated on a PCB -- a tank with PCBs in it, so

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1 that would take some work. Also, because that has
 2 not been demonstrated, we would have to do some
 3 post-treatment monitoring to be sure that we were
 4 protected.

5 AUDIENCE MEMBER: Could you clarify,
 6 what is in situ?

7 MR. ROSE: In situ basically means in
 8 its situation. It's in the ground. The tank is in
 9 the ground. The second two are kind of a misnomer
 10 of that because we talk about taking it out and
 11 treating it in situ as at Test Area North. They
 12 were planning to do in situ vitrification of tanks
 13 at TAN. We thought, well, one alternative would be
 14 to take our waste up there, was then treated at the
 15 same time, or take our tank and its waste up there
 16 and let them do it. We believe technically it
 17 could be done. However, implementability is
 18 difficult because we would have to demonstrate that
 19 the process was effective. And that could become
 20 costly, and it could be difficult regulatorily.

21 Our preferred alternative is ex situ
 22 thermal treatment, meaning we are going to remove
 23 the waste from the tank, take it to another
 24 facility and treat it. The facility that we are
 25 talking about here is the Advanced Mixed Waste

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1 Treatment Facility, or, if it's not available at
2 the time, another appropriate facility, if we can
3 find one, and disposing of the treated waste on
4 site.

5 We also looked at the same process and
6 disposing off site. We also looked at ex situ
7 stabilization, which, again, would be a chemical
8 process which would take some development, likely
9 to be more costly and currently not immediately
10 available for this particular waste. We would have
11 to do some testing. Again, on-site or off-site
12 disposal.

13 And this is how they rank up. You can
14 see there, if you look at these bubbles, there is
15 not a lot of difference between some of these.
16 However, our preferred alternative does rank higher
17 with the notion on implementability. I believe it
18 would be effective in the long term. It would
19 remove the waste, the tank contents, all that would
20 be removed from the environment, treated, and any
21 residual waste would be disposed of at a compliant
22 facility.

23 So, in summary, having looked at WAG 5,
24 55 potential release sites. Seven of those sites,
25 we have determined, pose an unacceptable risk to

1 2001 and to complete all this work by 2003. With
2 that, I would turn it back over to Erik.

3 MR. SIMPSON: Some of you had questions
4 during the presentation. Any more questions?
5 You're nodding your head, Pam. Fire away.

6 AUDIENCE MEMBER: I'm going to first ask
7 about -- in fact, I think all this is directed
8 toward -- let me do the simplest one. I think I
9 know the answer to this. The Record of Decision
10 that is not funded would be dependant upon whether
11 or not the Advanced Mixed Waste Treatment Facility
12 is open or continues on its course. Is that
13 correct?

14 MR. O'NEILL: That is correct. That
15 is identified as a likely suitable candidate for
16 treatment.

17 AUDIENCE MEMBER: The other questions
18 are about the soil contamination clean up. Has the
19 soil sorting technology been used in any other
20 place than the U.S.?

21 MR. WEBBER: The answer is yes. There
22 has been deployment at numerous sites, DOE sites.
23 At Johnson Hole, they processed 250,000 yards. At
24 Sandia, they processed 1000 cubic yards. At
25 Fernald, several thousand. The reason for running

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1 humans or ecological receptors. We have proposed
2 alternatives for treating those sites. If you sum
3 up the cost of all the preferred alternatives that
4 we presented in that proposed planning, could come
5 to a total \$26 million. However, that is, as we
6 discussed before, using the 50 percent volume
7 reduction, which would not likely be implemented if
8 that is all we got because direct disposal wouldn't
9 be cheaper itself where we would save at least a
10 million dollars. And if it says, "effective as we
11 like," we may save \$5 million off of that price.

12 So, public involvement, that is what
13 we're here for tonight to let you hear from us,
14 what we think the problems are, the risks are,
15 based on the evaluation that we have done and
16 for us to hear from you on what you think about
17 our alternatives and the things that we have
18 considered.

19 Our next step in this process, following
20 this proposed comment period, is to develop our
21 Record of Decision. We hope to get that approved
22 and signed by the agencies, DOE, EPA, and the State
23 of Idaho, this fall. We hope to begin a remedial
24 design or a remedial action immediately following
25 that, to begin implementing our actions in the year

1 the test is, it seems to be extremely effective.
2 If you have discrete particles, that detects,
3 detects and sort. If it is more homogeneously
4 mixed into the mixture, then you get loss of a
5 volume reduction. In our particular case, we're
6 expecting a significant reduction somewhere in the
7 90 percent volume reduction based on the way our
8 deposition of radioactive particles are.

9 AUDIENCE MEMBER: The cost estimates, do
10 they include a portion of the cost to construct and
11 operate the proposed on-site soil repository?

12 MR. O'NEILL: That is a fair question.
13 Yes, in a sense they do. We are not a party to
14 construction, per se, but when we dispose of waste
15 at that facility, there will be a fee. And that
16 fee would go toward the construction and operation
17 and the maintenance of that facility.

18 AUDIENCE MEMBER: In terms of the soil
19 repository, the waste acceptance criteria -- I
20 don't know where to look. Here it is. What would
21 be the process for the acceptance -- establishment
22 of acceptance criteria and how can the public
23 participate in that?

24 MR. RENO: Well, if the disposal
25 facility is chosen and selected, the Record of

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1 Decision, then they will first need at least a
2 10 percent design of the facility in place in order
3 to determine what kind of risk-based concentrations
4 might be there. So, that would be developed as a
5 component of the remedial design, remedial action
6 phase of the remedy.

7 Although we may not be able to make
8 any firm commitments tonight, the agencies are
9 discussing ways to incorporate the public in the
10 development of the waste acceptance criteria and
11 the design of the proposed facility. Now, whether
12 that would consist of some workshops or focus
13 groups or meetings or briefings by request or what
14 form that would take hasn't been decided yet, but
15 consideration is being given to that. And I think
16 the agencies are generally in support of having
17 some type of public involvement in that if the
18 remedy is chosen and the WAG 3 ROD.

19 AUDIENCE MEMBER: Is there a way at this
20 juncture that the members of the Snake River
21 Alliance and the staff could communicate our
22 request for public participation? Should we put
23 that in our comments? Is it going in our comments
24 here or in an additional letter that goes into
25 Cyber Space?

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1 MR. SIMPSON: Pam, you might put that in
2 your public comment, either in written form or oral
3 form.

4 AUDIENCE MEMBER: I wanted to review
5 this graphic and ask, then, since this is the first
6 time that this has been done -- first time it's
7 been delivered to the public in such a way at this
8 particular site, and I commend the people who
9 prepared that.

10 Will this, then, serve as a baseline of
11 the contamination?

12 MR. O'NEILL: That was our hope. We
13 developed that process. The technology was there,
14 but we developed an engineering design to establish
15 our premise there. Our hope is that when we go
16 back and give you the action, we know now where our
17 isopleth, where we must clean up. We can go back
18 using the same technology and in a very short time
19 determine whether we met our objectives.

20 AUDIENCE MEMBER: Is there anything
21 historic in your records that would predate this in
22 terms of the contamination, other tests?

23 MR. O'NEILL: There has been sampling
24 going on there since the accident.

25 AUDIENCE MEMBER: Since 1961.

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1 MR. O'NEILL: With different things in
2 mind, primarily human health in determining the
3 boundary more so than the topo map, if you will.

4 MR. WEBBER: It should be pointed out
5 that the process that we use, the technology that
6 we use is really only good for gamma radiation, and
7 it's working particularly well for the cesium
8 contamination at our risk-base concentrations that
9 we're trying to detect. So, it's not an answer to
10 all radiation problems. And it does
11 take a significant amount of effort to try to
12 correlate gross gama counts to actual concentrations.
13 So it is more of a site-specific -- require some
14 site-specific information before you can just run
15 out and generates a map like this.

16 AUDIENCE MEMBER: And it appears
17 uncertain. The positioning of certain contaminants
18 work better than others, is that what you're
19 saying?

20 MR. WEBBER: Yes.

21 AUDIENCE MEMBER: Now, I need to find
22 the page that has the cost estimates.

23 I am going to do a joke. I like to
24 always do a joke. I just wanted to know if you
25 have detected any Chinese in here stealing your

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1 technology on clean up? Bad joke.

2 So what do we have here for cost
3 comparison? I may not have what was up on the
4 screen.

5 MR. O'NEILL: Do you want to look at the
6 summary of the cost? If you look at the last page
7 of your proposed plan, do you have that, right
8 inside the back cover?

9 AUDIENCE MEMBER: My colleagues, who
10 were at the meeting last night tell me that the
11 least expensive was the no-soil sorting.

12 MR. O'NEILL: Based on our current
13 information, yes.

14 AUDIENCE MEMBER: So that is accurate?

15 MR. O'NEILL: Yes.

16 AUDIENCE MEMBER: Do you think, then,
17 that the volume reduction is worth that expense?

18 MR. WEBBER: Well, one of the reasons
19 why we're conducting the treatability study is to
20 fine tune operating efficiencies of the equipment,
21 to determine more accurately what type of
22 operational costs might be incurred, and to try to
23 extrapolate the information that we get from
24 1000 cubic yard sample with 50,000 cubic yard.
25 Without site-specific data, we had to use very

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1 conservative unit costs for different components of
2 the cost estimate. After the treatability study we
3 hope to fine tune that. As the decision tree that
4 we showed up on the screen depicts, if it turns out
5 that soil sorting is not cost effective, then we
6 might eliminate that and go to direct hauling and
7 disposal. We are looking for the most cost
8 effective alternative.

9 MR. O'NEILL: There are three elements
10 of that cost estimate for the where the soil sites
11 have continued. One is volume reduction. One is
12 the cost of processing. The other is the cost of
13 disposal. We have an estimate of what it will cost
14 to dispose in the ICDF. But I must say it's an
15 estimate. However, those assumptions were used
16 consistently across this so we could compare them.

17 AUDIENCE MEMBER: It's kind of a
18 mixed -- it's difficult to assess those if you're
19 not sure of your processing plant, what it will be
20 and where it will be. And your disposal site,
21 where it will be and the transportation and so on.

22 And worker safety, I'm interested in
23 this. The photograph of the soil sorter is back
24 there. Is there something about that process that
25 makes you absolutely certain that you don't need to

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1 bubble that area when you're sorting? Or is that
2 just an illustration?

3 MR. O'NEILL: No. I think the
4 experience gathered to date, the process, really is
5 much enclosed. Where the soil goes in and where it
6 comes out, it's free to the air. But what is going
7 on inside where things are moving is fairly well
8 enclosed because they have to shield against
9 background radiation.

10 So we have to control dust going in and
11 we have to control dust coming out. And we want to
12 control the people that are exposed to that. So,
13 you might have a buffer area. You may have
14 personal protection equipment. But I think the
15 risks are well in hand. They had a lot of
16 experience running this equipment.

17 MR. WEBBER: One of the factors are the
18 depth across those detectors on a conveyor belt is
19 only 4 inches. And they do like to keep it within
20 a certain moisture range. So, sometimes you may
21 have to precondition it as you excavate in order to
22 maintain the material as you feed it through the
23 process.

24 AUDIENCE MEMBER: If there were workers
25 working on that location, where would they be?

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1 Would they be around the outside of the truck?

2 MR. O'NEILL: Well, one worker would be
3 operating a shovel, a front-end loader dumping into
4 the hopper. And Frank can point that out there.

5 MR. WEBBER: Your loader actually dumps
6 into the hopper. This is a control trailer that
7 actually has -- this particular control trailer has
8 the operator in it with all the computer gear, et
9 cetera. Occasionally, they have a person up there
10 to make sure that the material is being fed at
11 consistent rates, up on top of a platform looking
12 down onto the belt on an as-needed basis. This
13 whole system could be operated with three people.
14 Typically a four-person crew is what they have.

15 AUDIENCE MEMBER: Who is the project
16 manager if I wanted to know more details?

17 MR. WEBBER: I'm the project manager, so
18 you're talking to the right person.

19 AUDIENCE MEMBER: I might have time to
20 be curious about what has happened to some of those
21 other locations.

22 MR. WEBBER: I would be happy to send
23 you some additional reports. The accelerated site
24 technology, or deployment technology initiative,
25 publishes a couple of pamphlets on the deployments

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1 that they've had at five other sites thus far, and
2 they have had two planned for this year. And some
3 sites they get a significant volume reduction.

4 Other sites, why, it's somewhat marginal.
5 AUDIENCE MEMBER: It's very interesting.
6 It holds promises. Thank you.

7 MR. SIMPSON: Do you have more
8 questions, Pam?

9 AUDIENCE MEMBER: I do. I have one
10 more, I think. WERF. Is there anyone here that
11 can give me an update on the WERF testing? I
12 thought there was a test in January.

13 MR. RENO: I don't think that any of us
14 are necessarily the experts on WERF. But there
15 were some questions as a result of the trial burn.
16 I think there were some permitting, some compliance
17 issues that need to be resolved prior to us being
18 able to send our material there and to run the
19 facility.

20 AUDIENCE MEMBER: To check up on that,
21 would I call you, Scott?

22 MR. SIMPSON: I can give you the name of
23 somebody, Pam. Try Stacy Francis. Her number is
24 526-0075. I know that that facility had its
25 hundredth burn, I think, last week. I saw it in

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1 the newspaper. Yes, Stacy would be the person.
 2 MR. RENO: Also, perhaps, Brian Monson
 3 if you would like to talk to somebody in our
 4 organization. What is the main number there, Jeff;
 5 do you recall?
 6 MR. FROMM: 373-0110.
 7 MR. SIMPSON: Any other questions?
 8 AUDIENCE MEMBER: His name is referred
 9 to up here and tests were done to determine the
 10 failure of threshold nuclear fuel used in water
 11 reactors, in boiling water reactors and from
 12 anything else.
 13 MR. O'NEILL: Yes, pressurized boiling
 14 water reactor and typically a single cycle. The
 15 water goes through the reactors and generally
 16 through the steam reactor. There is a second loop
 17 in there.
 18 AUDIENCE MEMBER: Does that temperature
 19 reach below 212 in that reactor?
 20 MR. O'NEILL: Probably above. It's
 21 pressurized so you can get pressurized, but there
 22 is a second.
 23 AUDIENCE MEMBER: Why not discussion
 24 about what is considered to be boiling?
 25 MR. O'NEILL: It's the combination of

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1 pressure and temperature.
 2 AUDIENCE MEMBER: Going on quickly
 3 here. It says, reactor to power a nuclear jet
 4 engine and so forth. I guess that was abandoned
 5 because of missiles. Is that something that you
 6 are not familiar with, a boiling water reactor?
 7 MR. SIMPSON: I think he's referring to
 8 the Initial Engine Test Facility there.
 9 MR. O'NEILL: That is at the historical
 10 facility; I couldn't guess what they were using
 11 that power for. Airplanes? I don't know enough
 12 about that, obviously.
 13 AUDIENCE MEMBER: It was a little bit of
 14 a side trip there, an immensely huge complex.
 15 MR. SIMPSON: I know a little bit about
 16 that project. I know it was canceled in '63. One
 17 of the reasons why it was canceled was because,
 18 basically, we needed assurances that any aircraft
 19 powered by nuclear power wouldn't crash in the
 20 United States. And that just wasn't, basically the
 21 government couldn't assure that 100 percent of
 22 the time that a plane would not crash in the
 23 Continental United States. And that was one of the
 24 conditions for the project's cancellation.
 25 AUDIENCE MEMBER: Thank you.

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1 MR. SIMPSON: Any other questions?
 2 Let's take a break. Let's come back at 8:30 and
 3 then we will have public comment session in about
 4 five minutes.
 5 (Recess.)
 6 MR. SIMPSON: This is the portion of our
 7 meeting where you can provide comments to EPA, DOE,
 8 and the state of Idaho on the Waste Area Group 5
 9 proposed plan. Your comments will be responded to
 10 in the responsive summary section of the Record of
 11 Decision that is due out in the fall of this year.
 12 And, please, when you make a comment, spell your
 13 name and give your mailing address so we can send
 14 you a copy of the decision.
 15 Pam, I know you wanted to make a
 16 comment.
 17 AUDIENCE MEMBER: Pam Allister. And I
 18 have one short question, which is our input at this
 19 time. Well, I have several things to say. I would
 20 like to commend the publishers of the document. I
 21 think they are improving in their readability and
 22 support to the public to get the information. So,
 23 thank you to all of the people that have been doing
 24 that.
 25 The Snake River Alliance will be

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1 submitting its written comments from our Pocatello
 2 office within the deadline. So, what I have to say
 3 is that it's basically a request at this time and
 4 not part of public comments but will be included.
 5 That is, that we request full participation in the
 6 developing of the waste acceptance criteria for the
 7 soil repository, any soil repository in Idaho. And
 8 thank you very much, everybody.
 9 MR. SIMPSON: Thanks for your comment.
 10 Anyone else? Steve, did you want to?
 11 AUDIENCE MEMBER: Thank you, folks, for
 12 coming around and giving us this, some detail in
 13 here that we really need to be aware of. Thank
 14 you.
 15 Stephen Barr. I live at the edge of
 16 Boise, actually my mailing address is Kuna.
 17 MR. SIMPSON: Thanks. Anyone else?
 18 No. At this time I would like to remind
 19 everyone that the comment period on this project
 20 remains open until June 9th. And you can submit
 21 comments through the use of a comment form that we
 22 have at the back of the room for the proposed
 23 plan.
 24 And the next time we will be conducting
 25 public meetings will be in July or August on the

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1 Central Facility Area. There is an interim action
2 that is proposed for some of our contaminated
3 soils. With that, thank you for coming tonight.

4
5 (Meeting concluded at 8:35 p.m.)
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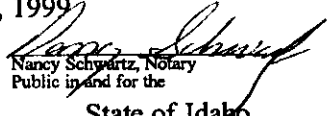
1
2 STATE OF IDAHO }
3 County of Ada) ss.
4

5 I, NANCY SCHWARTZ, a Notary Public in
6 and for the State of Idaho, do hereby certify:

7 That said hearing was taken down by me
8 in shorthand at the time and place therein named
9 and thereafter reduced to computer type, and that
10 the foregoing transcript contains a true and
11 correct record of the said hearing, all done to the
12 best of my skill and ability.

13 I further certify that I have no
14 interest in the event of the action.

15 WITNESS my hand and seal this 10th day
16 of June, 1999

17 
18 Nancy Schwartz, Notary
19 Public in and for the
20 State of Idaho

21 My commission expires:
22 September 28, 1998
23
24
25

3:20	4:11	6:5
6:17	6:24	6:25
11:4	12:4	12:6
12:7	12:16	14:4
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35:11	36:14	36:19
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wastes [1]	14:5	
water [7]	13:20	
14:12	45:10	45:11
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